



# FLORIDA COMMISSION ON OFFENDER REVIEW

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MELINDA N. COONROD  
*Commissioner/Chairman*

RICHARD D. DAVISON  
*Commissioner/Vice-Chairman*

DAVID A. WYANT  
*Commissioner/Secretary*

July 1, 2017

The Honorable Rick Scott, Governor  
The Honorable Pam Bondi, Attorney General  
The Honorable Jimmy Patronis, Chief Financial Officer  
The Honorable Adam Putnam, Commissioner of Agriculture

Dear Governor Scott, General Bondi, CFO Patronis, and Commissioner Putnam:

Pursuant to the Rules of Executive Clemency, attached is the seventh annual report required by Rule 18 - "Collection of Statistics and Evaluation of Clemency Action."

This report provides information on the status of individuals whose rights were restored for the previous two calendar years, including recidivism statistics and evaluative data. The felon population reviewed and subsequent data measured includes those individuals whose civil rights were granted during the reporting period and are identified in the clemency database.

If you have any questions regarding the content of this report, please contact me at your convenience at 850-487-1980.

Respectfully,

Melinda N. Coonrod  
Chairman

Cc:  
John Heekin, Assistant General Counsel, Executive Office of the Governor  
Carolyn Snurkowski, Associate Deputy Attorney General, Legal Affairs  
Robert Tornillo, Director, Cabinet Affairs, Financial Services  
Kyle Troop, Senior Attorney, Agriculture and Consumer Services

# RESTORATION OF CIVIL RIGHTS RECIDIVISM REPORT FOR 2015 AND 2016

*Presented to the Florida Board of Executive Clemency*

July 1, 2017



FLORIDA COMMISSION ON OFFENDER REVIEW

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A Governor and Cabinet Agency Created in 1941

## THE BOARD OF EXECUTIVE CLEMENCY



**Rick Scott**  
*Governor*

**Pam Bondi**  
*Attorney General*

**Jeff Atwater**  
*Chief Financial Officer*

**Adam Putnam**  
*Commissioner of Agriculture & Consumer Services*

## FLORIDA COMMISSION ON OFFENDER REVIEW

The Commission acts as the investigative and administrative arm  
of the Board of Executive Clemency.

### **Mission Statement**

*To Ensure Public Safety and Provide Victim Assistance  
Through the Post Prison Release Process*

### **Commissioners**

Melinda N. Coonrod, *Chairman*

Richard D. Davison, *Vice Chairman*

David A. Wyant, *Secretary*

**Office of Executive Clemency**

Julia McCall, *Coordinator*

**Office of Clemency Investigations**

Stephen Hebert, *Director*

# REPORT OVERVIEW

## Introduction

Pursuant to Rule 18, Rules of Executive Clemency, the Office of Executive Clemency, the Florida Commission on Offender Review, and the Florida Department of Corrections are directed to provide annually, beginning July 1, 2011 and each year thereafter, a report on the status of individuals whose rights were restored for the previous two calendar years, including recidivism statistics and evaluative data.

Rule 18 states:

“18. Collection of Statistics and Evaluation of Clemency Action

The Office of Executive Clemency, in conjunction with the Florida Commission on Offender Review and Department of Corrections, shall collect and submit to the Clemency Board an annual written report providing statistics and evaluations regarding the status of those individuals whose rights were restored during the previous two calendar years. The first report shall be filed on July 1, 2011.”<sup>1</sup>

This report provides data on the number of individuals whose civil rights were restored during calendar years 2015 and 2016, along with data indicating the number and percentage of these individuals that have reoffended by committing a new felony conviction subsequent to the date their civil rights were granted by the Clemency Board.

## Methodology

### TABLE I

All individuals whose civil rights were granted during the reporting period were identified in the Florida Commission on Offender Review’s Management of Application for Clemency (MAC) database and are included in this report.

### TABLE II

The definition of “reoffend” for this table is any individual who has been convicted of a new felony offense and has returned to the custody of the Florida Department of Corrections (FDC), the Federal Bureau of Prisons, a Florida county jail, or another out-of-state entity, subsequent to the date their civil rights were granted by the Clemency Board.

All individuals whose civil rights were granted during the reporting period were reviewed by Commission staff to determine if any new felony convictions occurred subsequent to the date an individual’s civil rights were granted. Criminal histories for each individual were reviewed by running queries in three criminal justice databases between June 1-8, 2017. The databases utilized were the Florida Crime Information Center/ National Crime Information Center (FCIC/NCIC), the Corrections Data Center (CDC), and the Comprehensive Case Information System (CCIS).

### TABLE III

The definition of “reoffend” for this table is any individual who has returned to the custody of the Florida Department of Corrections (FDC) subsequent to the date their civil rights were granted by the Clemency Board.

All individuals whose civil rights were granted during the reporting period and are identified by a FDC Number in the MAC database were cross-referenced against the FDC database on June 1, 2017. Some individuals in the MAC database do not have an FDC Number if they only had an out-of-state or federal felony conviction, or a felony conviction which resulted in service of a county jail sentence.

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<sup>1</sup> Florida Rules of Executive Clemency, Rule 18, revised March 9, 2011, effective March 9, 2011.

## DATA TABLES

**TABLE I**  
**PERSONS GRANTED RCR**  
**Calendar Years 2015 and 2016**

CLEMENCY TYPE	PERSONS GRANTED RCR IN 2015	PERSONS GRANTED RCR IN 2016	TOTAL
Restoration of Civil Rights	428	473	901

**TABLE II**  
**PERSONS REOFFENDING WITH NEW FELONY CONVICTION**  
**Calendar Years 2015 and 2016**

CALENDAR YEAR GRANTED	TOTAL PERSONS GRANTED RCR	TOTAL PERSONS REOFFENDING WITH NEW FELONY CONVICTION	PERCENTAGE OF PERSONS REOFFENDING WITH NEW FELONY CONVICTION
2015	428	1	0.2%
2016	473	0	0.0%
Total	901	1	0.1%

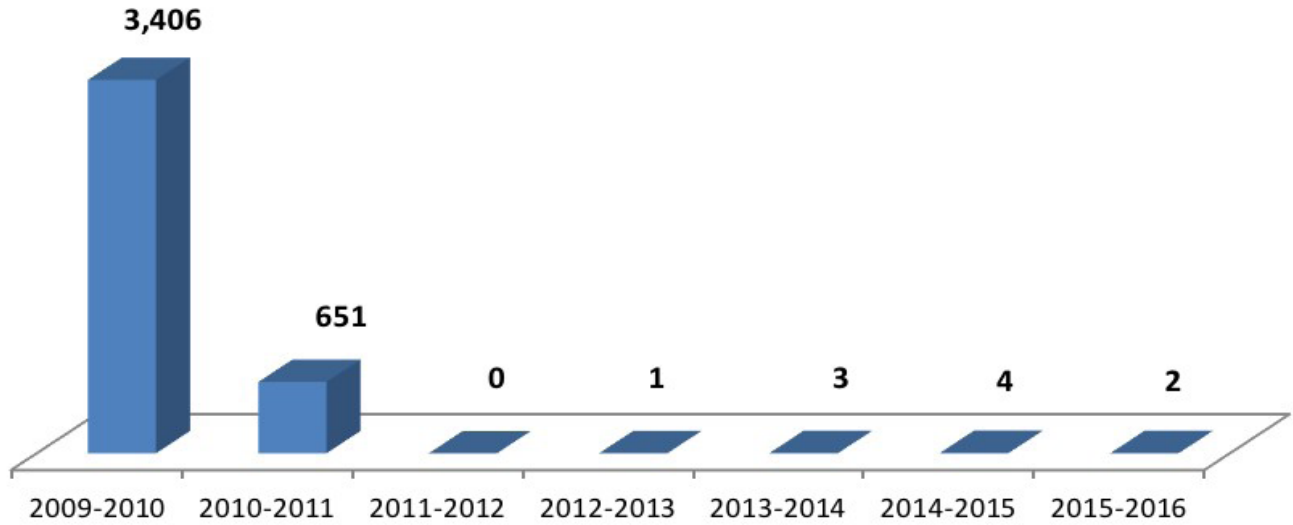
**TABLE III**  
**PERSONS RETURNED TO FDC CUSTODY BY REPORT YEAR AND CURRENT YEAR**

RCR RECIDIVISM REPORT YEAR	CALENDAR YEARS	PERSONS GRANTED RCR*	PERSONS RETURNED TO FDC CUSTODY AT TIME OF ORIGINAL REPORT	PERCENTAGE AT TIME OF ORIGINAL REPORT	PERSONS RETURNED TO FDC CUSTODY AS OF 6/5/17	PERCENTAGE AS OF 6/5/17
Jul 01, 2011	2009-2010	30,672	3,406	11.1%	8,843	28.8%
Jul 01, 2012	2010-2011	5,771	651	11.3%	1,594	27.6%
Jul 01, 2013	2011-2012	420	0	0.0%	3	0.7%
Jul 01, 2014	2012-2013	911	1	0.1%	7	0.8%
Jul 01, 2015	2013-2014	1,131	3	0.3%	11	1.0%
Jul 01, 2016	2014-2015	989	4	0.4%	7	0.7%
Jul 01, 2017	2015-2016	901	2	0.2%	2	0.2%

\* THE FLORIDA RULES OF EXECUTIVE CLEMENCY WERE AMENDED ON MARCH 9, 2011 TO INCLUDE ELIGIBILITY CRITERIA FOR RESTORATION OF CIVIL RIGHTS.

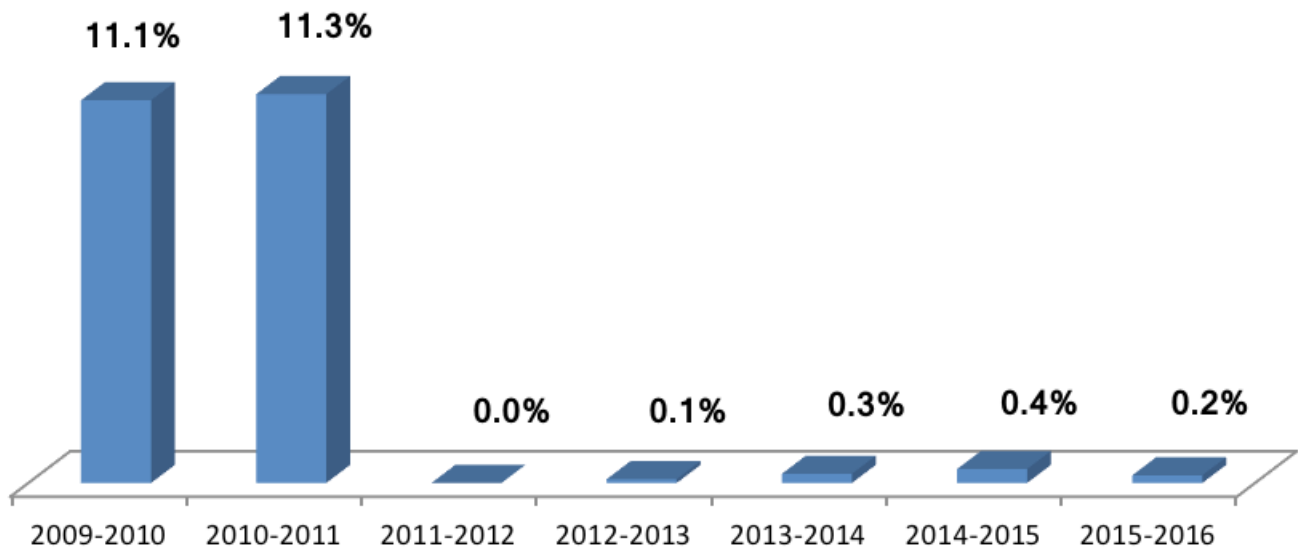
## DATA GRAPHS

### PERSONS GRANTED CIVIL RIGHTS THAT WERE RETURNED TO FDC CUSTODY\*



\* AT TIME OF ORIGINAL REPORT

### PERCENTAGE OF PERSONS GRANTED CIVIL RIGHTS THAT WERE RETURNED TO FDC CUSTODY\*



\* AT TIME OF ORIGINAL REPORT

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## CONTACT INFORMATION

### Florida Commission on Offender Review

4070 Esplanade Way  
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(850) 922-0000  
[www.fcor.state.fl.us](http://www.fcor.state.fl.us)

For information concerning the contents of this report contact:

**Office of Executive Clemency**

Julia McCall, Coordinator (850) 488-2952

**Office of Clemency Investigations**

Stephen Hebert, Director (850) 487-1175

For information regarding applications for restoration of civil rights; restoration of alien status under Florida law; pardons; commutation of sentence; remission of fines/forfeitures; and specific authority to own, possess or use firearms, call toll-free (800) 435-8286 or (850) 488-2952 or visit [www.fcor.state.fl.us](http://www.fcor.state.fl.us).

**Media and Legislative Inquiries**

Press inquiries and public records requests regarding the Florida Commission on Offender Review should be directed to (850) 921-2816 or [publicaffairs@fcor.state.fl.us](mailto:publicaffairs@fcor.state.fl.us).